

American Nuclear Society

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September 29, 2006

ANSI/ANS-15.21-1996 (R2006)

**format and content for safety analysis
reports for research reactors**

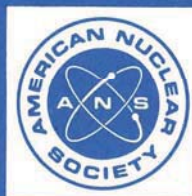
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**American National Standard
Format and Content for
Safety Analysis Reports
for Research Reactors**

Secretariat
American Nuclear Society

Prepared by the
**American Nuclear Society
Standards Committee
Working Group ANS-15.21**

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American National Standard

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Updated Foreword for 2006 Reaffirmation of ANSI/ANS-15.21-1996;R2006

Foreword (This Foreword is not a part of American National Standard Format and Content for Safety Analysis Reports for Research Reactors, ANSI/ANS-15.21-1996;R2006.)

The American Nuclear Society Standards Committee established subcommittee ANS-15 in the fall of 1970 with the task of preparing a standard for the operation of research reactors. In January 1972, this charter was expanded to include the task of preparing standards for all aspects of research reactor needs. To implement this enlarged responsibility, a number of working groups were established to develop standards for consideration and complementary action by Subcommittee ANS-15. This standard addresses itself to the format and content of safety analysis reports for research reactors.

Working Group ANS-15.21 was formed in 1991 to develop ideas and concepts leading to a standard for guidance on the format and content of a research reactor safety analysis report (SAR), taking into account available guidance and recognizing that many research reactor SARs have successfully presented descriptive and analytical information through the use of a simple format and limited content.

This standard recognizes the merits of the historical guidance (Regulatory Guide 1.70, "Guide for the Content and Format for Safety Analysis Reports for Nuclear Power Plants"), the International Atomic Energy Agency work which encompasses safety analysis documentation (Safety Series 35), and the Nuclear Regulatory Commission's SAR guidance for research and test reactors (NUREG-1537, "Guidelines for Preparing and Reviewing Applications for the Licensing of Non-Power Reactors").

It is recognized that a power station has huge and variable sources of stored energy, dedication to highly reliable on-line power, massive containment and energy control features, and extremely harsh equipment operating environments. Research reactors, on the other hand, are small, non-invasive facilities with low fission product inventories, minimal stored energy, and simple equipment environments, resulting in small risk compared to nuclear power plants. This standard recognizes the considerably reduced risks, markedly simpler systems, and unique mission of research reactors. A graded approach to content, level of description, and level of analysis is thus very important. It is recognized that it is neither necessary nor possible to apply the same degree of description or analysis for all systems or events. Where this standard uses terms such as "appropriate" or "as necessary", these are to be interpreted as meaning such variation in the degree of description and analysis.

Nuclear critical assemblies (facilities operating in the context of American National Standard Conduct of Critical Experiments, ANSI/ANS-1-2000) often have flexible cores and generally do not have coolant systems, fission product inventories, radioactive waste streams, or confinement systems. Therefore many of the requirements of this standard are not appropriate for nuclear critical assembly facilities, and it is beyond the scope of the working group to include alternative guidance.

Since the standard provides guidance on how facility descriptive information is presented and does not introduce new criteria for any aspect of design, construction, or operation, a very limited "definition section" is included, while a broader "Glossary of Definitions Found in Research Reactor Standards (ANS-15 Series)" is provided as an appendix (the terms were compiled from the various ANS research reactor standards).

SARs are used extensively by analysts, operations staff, review groups, and licensing and chartering agencies in support of the research reactors' unique mission. The SAR provides the central repository of information used for performing analysis, determining bounding conditions, and establishing the foundation of technical specifications. The first ten chapters of an SAR might provide information valuable in the development of preliminary safety analysis reports.

Foreword

(This Foreword is not a part of American National Standard Format and Content for Safety Analysis Reports for Research Reactors, ANSI/ANS-15.21-1996.)

The American Nuclear Society Standards Committee established Subcommittee ANS-15 in the fall of 1970 with the task of preparing a standard for the operation of research reactors. In January 1972, this charter was expanded to include the task of preparing standards for all aspects of research reactor needs. To implement this enlarged responsibility, a number of subcommittee working groups were established to develop standards for consideration and complementary action by Subcommittee ANS-15. This standard addresses itself to the format and content of safety analysis reports for research reactors.

Working Group ANS-15.21 was formed in 1991 to develop ideas and concepts leading to a standard for guidance on the format and content of a research reactor safety analysis report (SAR), taking into account available guidance and recognizing that many research reactor SARs have successfully presented descriptive and analytical information through the use of a simple format and limited content.

This standard recognizes the merits of the historical guidance (Regulatory Guide 1.70, "Guide for the Content and Format for Safety Analysis Reports for Nuclear Power Stations"), the work by the United States Nuclear Regulatory Commission on guidance for non-power reactors, the work of the United States Department of Energy (Order 5480.23), and the International Atomic Energy Agency work which encompasses safety analysis documentation (Safety Series 35).

It is recognized that a power station has huge and variable sources of stored energy, dedication to highly reliable on-line power, massive containment and energy control features, and extremely harsh equipment operating environments. Research reactors, on the other hand, are small, non-invasive facilities with low fission product inventories, minimal stored energy, and simple equipment environments, resulting in small risk compared to nuclear power plants. This standard recognizes the considerably reduced risks, markedly simpler systems, and unique mission of research reactors. A graded approach to content, level of description, and level of analysis is thus very important. It is recognized that it is neither necessary nor possible to apply the same degree of description or analysis for all systems or events. Where this standard uses terms such as "appropriate" or "as necessary", these are to be interpreted as meaning such variation in the degree of description and analysis.

Nuclear critical assemblies (facilities operating in the context of American National Standard Safety Guide for the Performance of Critical Experiments, ANSI/ANS-1-1987 (R1992)) often have flexible cores and generally do not have coolant systems, fission product inventories, radioactive waste streams, or confinement systems. Therefore many of the requirements of this standard are not appropriate for nuclear critical assembly facilities, and it is beyond the scope of the working group to include alternative guidance.

Since the standard provides guidance on how facility descriptive information is presented and does not introduce new criteria for any aspect of design, construction, or operation, a very limited "definition section" is included, while a broader "Glossary of Definitions Found in Research Reactor Standards (ANS-15 Series)" is provided as an appendix (the terms were compiled from the various ANS research reactor standards).

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In this process of creating standards against the background of established and varied practices in many operating facilities, it is important to consider that:

- a. It is not intended that the standard be used as a demand model for backfitting purposes.
- b. The standard should be a vital aid for the new owner-agency.
- c. The standard should be helpful for the facility undergoing change or modification.
- d. Thoughtful use of the standard by the industry should ease the burden of licensing and chartering agencies.

It is affirmed further that the use of any standard of performance, conduct, or excellence is volitional. The decision to use a standard is a management matter, presumably based on technical advisement.

Guidance may be found in the following supplementary American National Standards developed for research reactors:

ANSI/ANS-15.1-1990, Development of Technical Specifications for Research Reactors
ANSI/ANS-15.2-1990, Quality Control for Plate-Type Uranium-Aluminum Fuel Elements
ANSI/ANS-15.4-1988, Selection and Training of Personnel for Research Reactors
ANSI/ANS-15.7-1977 (R1986), Research Reactor Site Evaluation
ANSI/ANS-15.8-1976 (R1995), Quality Assurance Program Requirements for Research Reactors
ANSI/ANS-15.10-1994, Decommissioning of Research Reactors
ANSI/ANS-15.11-1993, Radiation Protection at Research Reactor Facilities
ANSI/ANS-15.15-1978 (R1986), Criteria for the Reactor Safety Systems of Research Reactors
ANSI/ANS-15.16-1982 (R1988), Emergency Planning for Research Reactors
ANSI/ANS-15.17-1981 (R1987), Fire Protection Program Criteria for Research Reactors
ANSI/ANS-15.19-1991, Shipment and Receipt of Special Nuclear Material by Research Reactor Facilities

The working group included a broad spectrum of expertise in research reactor operations, experiment and reactor analysis, safety analysis reports, and interactions with chartering and licensing agencies. The members represent a wide variety of research reactors—including those at universities, national laboratories, and government facilities—and participation in international standards work. Working Group ANS-15.21 of the Standards Committee of the American Nuclear Society had the following membership:

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A. Adams, Jr., *U.S. Nuclear Regulatory Commission*
T. L. Bauer, *University of Texas*
P. French, *Atomic Energy Control Board, Canada*
D. E. Hughes, *Pennsylvania State University*
R. E. Malenfant, *Los Alamos National Laboratory*
K. Perkins, *Brookhaven National Laboratory*
W. J. Richards, *U. S. Department of Defense*
J. Weeks, *Brookhaven National Laboratory*

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S. K. Bhatnagar, *U. S. Department of Energy*
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W. J. Brynda, *Brookhaven National Laboratory*
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T. M. Raby, Chairman
A. Weitzberg, Vice Chairman

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A. D. Callihan	Individual
R. E. Carter	Individual
D. Cokinos	Brookhaven National Laboratory
A. De La Paz	Vista Technology
B. Dodd	Health Physics Society
D. Duffey	American Institute of Chemical Engineers
H. Goldstein	American Physical Society
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J. Miller	Institute of Electrical and Electronics Engineers, Inc.
J. E. Oelhoeft	Individual
T. M. Raby	American Nuclear Society
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